

Group Procurement Strategy

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GROUP PROCUREMENT STRATEGY

Ardenglen Housing Association can provide this procedure on request, in large print, in Braille, on tape or in other non-written format, and in a variety of languages.

1. INTRODUCTION

The Ardenglen Group ('the Group'), comprising Ardenglen Housing Association as the parent and Ardenglen Developments as a subsidiary, is committed to the highest standards of openness, probity and accountability.

Regulatory Standard 5 states that an RSL must "conduct its affairs with honesty and integrity" To ensure this, the Group has clear policy and procedures in place which make sure the organisation acts with transparency, honesty and propriety and avoids any public perception of improper conduct.

Ardenglen spends a significant amount each year to obtain a wide range of goods, services and works. Procurement is a high value activity for Ardenglen and its successful implementation will have a critical impact on our performance and strategic outcomes.

The total value of contracts procured by Ardenglen remains below the annual £5m threshold for which a formal Procurement Strategy is required by the Procurement Reform (Scotland) Act 2014. We believe however, that having a procurement strategy allows a planned focus for our procurement activities and set out how we will meet our aims and objectives and deliver value for money.

A procurement strategy will also facilitate and improve procurement throughout the organisation to allow Ardenglen to move forward against our strategic business targets.

2. WHAT IS PROCUREMENT?

We define effective procurement as:

"the acquisition of works, goods and services at the best possible cost, in the right quantity and quality, at the right time, in the right place and from the right source for the direct benefit of Ardenglen and our customers"

3. LEGISLATIVE AND STRATEGIC OUTCOMES

This strategy seeks to comply with the following legislation and relevant policies:

- EU Procurement Directives
- Procurement Reform (Scotland) Act 2014
- Public Contracts (Scotland) Regulations 2015
- The Scottish Housing Charter

- Risk Strategy
- Standing Orders and Delegated Authority Policy
- Whistleblowing Policy
- Financial Regulations
- Gifts and Hospitality Policy
- Payments and Benefits Policy
- Fraud, Bribery and Money Laundering Policy

This Strategy is implemented through our Procurement Manual which provides detailed guidance on all aspects of Ardenglen's procurement.

4. STRATEGIC OBJECTIVES

The overall aim is to facilitate and improve procurement within Ardenglen. To deliver this, we have established four key strategic objectives:

Objective 1 – Customer Focus

We will aim to ensure that customers are appropriately involved in procurement activity by:

- Consulting customers in determining priorities for expenditure and potential efficiencies.
- Consulting customers in procurement decisions that affect them, engaging with stakeholders to design services to meet the needs of customers.
- Involving customers in the selection of services and providers where this is deemed beneficial to both parties.
- Ensuring customers involved in procurement consultation are given appropriate training to help them make informed decisions that support and promote our procurement strategy.
- Undertake Customer Scrutiny projects, obtaining feedback against the quality and service delivered from procured services.
- Undertaking customer satisfaction surveys to understand user views, with the results published internally and externally and fed into an improvement plan which is regularly monitored.

Objective 2 - Value for Money

Value for Money must form the basis for all procurement decisions taken by Ardenglen. Each procurement decision should decide whether services or goods can be provided in a more effective, efficient and economical way. Obtaining Value for Money will mean choosing the goods/service/works which

offers the optimum combination of whole life costs, quality, and service benefits that help achieve our strategic objectives.

This is not necessarily the lowest price option.

- All options should be considered, and the decision should take into account Ardenglen's obligations in terms of delivering quality, social value, and managing risk and health and safety.
- We will ensure quality and service through the formal contract performance management meetings with key suppliers and contractors, and feedback from customers and other stakeholders.
- Ardenglen will look to secure partnerships which can be applied to several projects and/or work streams over a period of years to encourage delivery in the most efficient and cost effective manner.
- We will seek to reduce administrative waste through reviewing, challenging and adapting processes and procedures to adopt appropriate new technology (e.g. e-procurement), changing supply chain relationships, streamlining back-office processes and reducing transaction costs.
- We will continuously improve by using cycles of learning. Procurement is not a single event; it requires a culture of review, challenge, adaptation and continuous improvement to ensure optimal performance in a changing environment.
- Ardenglen will regularly review current performance and processes and benchmark the wider market to ensure that we are making the most appropriate procurement decisions.

Objective 3 – Integrity

Ardenglen is determined to ensure that its procurement decisions are transparent and preserve the integrity of the organisation. The Payments and Benefits Policy and Fraud, Money Laundering and Bribery Policies set out the criteria and how Ardenglen must conduct its business. Other measures are set out below to ensure openness and transparency.

- Ardenglen requires that all staff immediately alert their Manager, and Board Members immediately alert the Chief Executive, to any attempt by any firm to influence a procurement decision by way of inducement or otherwise.
- Canvassing of staff or Board by any Contractor for any contract is expressly forbidden. Such actions are a serious breach of trust and as a result, following investigation, any contractor found to have behaved in such a manner will not be used by Ardenglen and we will ensure that others seeking references concerning the contractor are made aware of

such conduct. Ardenglen will refer to the provisions contained in the Bribery Act to pursue such situations to the fullest extent possible. In addition the Association will consider any liaison required with the Scottish Housing Regulator in relation to Notifiable Events.

Contractors are similarly bound to alert the Ardenglen's Chief Executive and/or the Chairperson immediately should any inducement be sought by any member of staff or Board member.

- Such action is viewed as a serious breach of the Ardenglen's Conditions of Service for staff and Code of Conduct for Board members. Therefore, following investigation, such conduct may lead to disciplinary action up to and including dismissal in the case of staff and removal from the Board for Board Members. Again as previously noted, the Association will consider any liaison required with the Scottish Housing Regulator in relation to Notifiable Events.
- All staff/Board will annually complete a Declaration of Interest Form noting any "close relationships" where they may be a conflict. These will be reported, along with suggested actions to Board annually. If circumstances change throughout the year then the Board/staff member should update the Chief Executive immediately.

Objective 4 – Sustainability and Social Value

In compliance with the Act, Ardenglen will give consideration to the environmental, social and economic issues relating to all regulated procurements and how benefits can be accrued, on a contract-by-contract basis by taking proportionate actions to involve SME"s, third sector bodies and supported businesses in our procurement activities. We will also:

- Where appropriate, work with providers to minimise the environmental and social impacts associated with products and services.
- When procuring larger contracts, either directly or via consortia, we will, where appropriate, seek to leverage additional social value in the form of providing apprenticeships and/or employment opportunities within the local community as part of contract specification. We will also endeavour to work with local businesses to ensure that they are able to compete for our business against suppliers and contractors from outside the region.

5. EXPECTED OUTCOMES AND BENEFITS

In taking this strategy forward Ardenglen can expect to realise the following outcomes:

 To evaluate and improve current procurement practices to achieve better value for money and to ensure customer needs are met.

- To raise awareness and understanding of the Procurement Strategy, ensure that staff members responsible for procurement and contract management are fully conversant with the principles of good supply chain management.
- To ensure good practice examples are identified and applied consistently across the organisation.
- To align procurement activities with other strategies and to ensure that corporate objectives are addressed.
- To ensure that current and future procurement activities are planned, monitored, and reviewed effectively.
- To identify opportunities for working with others, both public and private sector, in order to widen the scope for maximising purchasing power and identifying innovation.
- To ensure that, where relevant, procurement practices are fully in compliance with obligations under EU Procurement and Scottish Procurement legislation.

In taking this strategy forward, Ardenglen can expect to realise the following benefits:

- Improved value for money.
- More efficient procurement procedures.
- Effective partnership to be developed with suppliers.
- Benefits for the local economy.
- Effective collaboration to be developed with other service providers, across a variety of sectors.
- Better, risk management for strategic procurement.
- Better project planning.
- Integration with overall strategic aims and objectives.

6. RISK MANANGEMENT

Ardenglen's Risk Management Strategy has been developed to make sure that risk to Ardenglen, and the customers it serves is properly recognised and managed. In all its procurement dealings, Ardenglen will identify risks, evaluate their potential consequences, consider possible opportunities, and manage those risks effectively, at every stage of the process.

7. E-PROCUREMENT

As part of our "Lean Agenda" Ardenglen fully supports the drive to e-enable procurement processes, including electronic ordering, invoicing and payments. The e-tendering service, Public Contracts Scotland must be used to publish notices for contract opportunities and the award of contracts for tender regulated by the Act or the Regulations.

6. EU PROCUREMENT DIRECTIVES (EU THRESHOLDS)

The EU Procurement Directives promote open competition for European public contracts to support the free market and help ensure value for money in public purchasing. This applies to the procurement of goods, materials, works or services. The EU thresholds currently are:

Services Contracts - £164,176 Supplies Contracts - £164,176 Works Contracts - £4,104,394

If the estimated value of a contract is equal to or greater than the relevant threshold, then that contract will need to be publicly procured in accordance with the terms of the Regulations.

Contracts with an estimated value below the thresholds set out in the Regulations may still need to be publicly procured in terms of the Procurement Reform (Scotland) Act 2014 and details of the terms of this Act are set out below.

Ardenglen's tendering and award procedures must strictly adhere to the provisions of the Regulations (and all subsequent or relevant legislation pertaining to procurement).

In terms of guidance, where a proposed contract contains elements of both supplies and services, the classification should be determined by the respective values of the two elements. Where it covers works/supplies or works/services, it should be classified according to the predominant purpose. In the event of the classification not being clear, Ardenglen shall seek appropriate guidance and determine the matter.

In determining whether a contract price is likely to exceed the EU thresholds, the "aggregation" rules should be considered. For example, where a single works involves more than one contract the estimated value of all the contracts must be aggregated to decide whether the threshold is reached. Where the threshold is reached each of the works contracts will be covered by the Regulations.

The aggregation rule also applies to contracts for goods and services which must not be artificially split in order to avoid the threshold being achieved.

7. CONTRACTS BELOW THE EU THRESHOLD VALUE

Where it has been determined that the Regulations do not apply to a contract because its value is below the relevant threshold of the Regulations, the contract may still need to be publicly procured in term of the Procurement Reform (Scotland) Act 2014 (the "Act") and advertised on the Public Procurement Website.

The thresholds under the Act applicable to Ardenglen as a Contracting Authority are:

Services Contracts - £50,000 Supplies Contracts - £50,000 Works Contracts - £2,000,000.

Contracts which have an estimated value equal to or above these thresholds and below the EU thresholds are subject to the provisions of the Act and must be approved by the relevant Manager.

Any contract with an estimated value which meets or exceeds the above thresholds will need to be procured in terms of the Act. In addition, Ardenglen will need to comply with the sustainable procurement duty under the Act before carrying out a tender exercise.

This duty requires Ardenglen to consider how the procurement might:

• improve the economic, social and environmental well-being of Ardenglen's local area; promote innovation; and facilitate the involvement of small and medium enterprises, third sector bodies and supported businesses.

There are exceptional circumstances in which quotations or tenders shall not be required where the contract is for the procurement of supplies, works or services, including:

- where the contract may only be awarded to a particular supplier for technical or artistic reasons or where there are exclusive rights in respect of the required supplies, services or works; or
- where Ardenglen has already entered into a contract with a supplier which requires additional works or services to be supplied and due to unforeseen circumstances cannot be provided to Ardenglen separately from the original contract without causing major inconvenience due to technical or economic reasons; or are strictly necessary for the later stages of the original contract, albeit they could be provided separately.

The above exceptions may only be relied upon in limited circumstances and you must obtain the approval of the Chief Executive before relying on any such exception. A description of all contracts entered into (and where possible before completion) will be provided to the Business Support Officer who will keep a central contracts register.

8. MANAGING PROCUREMENT

This strategy describes the way this spending will be managed by looking at the types of things we purchase. The over-arching principal used in procurement procedures is that goods, works, and services will be categorised according to risk and a specific approach for each category will be adopted.

Figure 1 shows how we will categorise goods and services.

	Bottleneck	Strategic
1	(Low value but significant impact)	(Large Capital Projects)
Risk	Routine	Leverage
ncreasing Ri	(Stationary)	(Utilities, IT Equipment)
Incr	Increasing Expenditure	*

- **Strategic** Items that are high cost and high risk if something goes wrong e.g., large capital projects, large investment contracts, business services such as audit, legal and insurances.
- Bottleneck Items that are of a low value such as production of newsletters but could have significant implications if they were not available.
- **Routine** Items that are bought on a day-to-day basis in small quantities and are readily available from a range of sources e.g. stationery.
- Leverage Items that have a low value and low risk but through economies of scale they can be bought in large quantities at discounted prices e.g. IT equipment and electricity supplies.

Most things we buy and services we deliver fit into one of the four categories in the risk/expenditure matrix. The Procurement Manual provide guidance to

ensure that whatever is being procured, there is a process and route to follow which will ensure value for money for Ardenglen.

9. PROCUREMENT PROCESSES

The procurement process is summarised below:

Value	Method	Form of competition & advertising (if no Framework available)	Approval to Purchase	Procurement Route (See Section 11)
Up to £2,000	Low ValueDirect AwardPrice onlyNo Quotation	None	Staff as per Authority Levels	No Formal Route: Seek VfM
£2,001 - £5,000	Low ValueDirect AwardPrice onlyOne Quotation	None	Staff as per Authority Levels	No Formal Route: Seek VfM
£5,001 – £15,000	 Low Value Competition Most economically advantageous Minimum of 3 Quotations Record of Quotations kept. 	 Either or both: Existing suppliers + market information Public Contracts Scotland Portal – Quick Quotes 	Staff as per Authority Levels	Route 1
£15,000 – £50,000	 Medium Value Competition Most Economically Advantageous or Balance Quality & Price Minimum of 3 Quotations Recorded in Register 	Either or both: Existing suppliers + market information Public Contracts Scotland Portal – Quick Quotes	Management Committee approval to contract required	Route 1
Above £50,000 but below OJEU limits	 High Value Competition Balance Quality & Price Minimum of 3 Written Tenders 	Advertise via: • Public Contracts Scotland Portal	Management Committee approval to contract required	Route 2
Above OJEU limits	 High Value Competition Restricted Method Tender under OJEU Procurement Rules 	Post to OJEU using Public Contracts Scotland Portal	Management Committee approval to contract required	Route 3

10. SCOPE OF THE STRATEGY

This strategy covers procurement across all our functions and services, and the following procurement definitions apply:

Definition	Examples
Works	 site preparation; construction of new buildings and works; restoration and common repairs; Reactive Repairs; Gas Service, boiler changes and installations (mixed contract); civil engineering works (for example, roads and bridges); building installations works such as electrical and plumbing installations; and building completion works (for example, plastering, joinery and painting).
Services	 Service of equipment e.g. central heating, fire alarms, lifts, Landscaping and grounds maintenance, a service procured in isolation; Quantity Surveyor, architect, engineer, employers agent and clerk of works.
Supplies	a public supply contract is a contract for the purchase, hire or lease of goods and for any installation of these goods where this is incidental to the supply.

11. THE "PROCUREMENT JOURNEY"

Recognising the complexities and ever changing nature of the procurement process, the Scottish Government have developed the "Procurement Journey".

The Procurement Journey is intended to support all levels of procurement activities and help manage the expectations of stakeholders, customers and supplier alike. It facilitates best practice and consistency across the Scottish public sector.

https://www.procurementjourney.scot

The Procurement Journey provides one source of guidance and documentation and is updated on a continual basis with any changes in legislation or policy.

The Scottish Government encourage all public sector bodies including Housing Associations to use the source documentation, templates and quidance for every procurement exercise.

The Procurement Journey has been developed as an online tool and not a manual and should therefore be accessed for each individual procurement exercise. The Procurement Journey begins by accessing the Decision Matrix which should be used to ensure the most appropriate Procurement Journey Route is selected.

Route 1	Route 2	Route 3
This Route provides guidance for procurements of relatively low value, risk and a non-repetitive nature which is unregulated.	This Route provides guidance for regulated	This Route provides guidance for regulated procurements of OJEU

The Procurement Journey also contains a large document library, additional resources and a news/update section.

Given the importance and legal complexities of procurement, Ardenglen expects all staff responsible for procurement use the Procurement Journey during the preparation of all procurement exercises.

12. CENTRAL PURCHASING BODY & FRAMEWORKS

Ardenglen will consider procuring contracts through a 'Central Purchasing Body' provided that Value for Money can be demonstrated through this method of procurement.

A Central Purchasing Body is a public body that has procured a contract for specific works, services or supplies on behalf of themselves and/or other public bodies. Ardenglen will satisfy itself that all EU and Scottish procurement legislation has been complied with by the Central Purchasing Body prior to entering into any contract through this route.

Management Committee approval will be required in advance if Ardenglen intends to procure contracts **as** a 'Central Purchasing Body'.

13. PARTNERING AGREEMENTS

It should be noted that 'Partnering' is not a procurement route, rather it is a term used to describe a non-confrontational way of working through which all parties, including clients and suppliers act as a single team to achieve common goals. It is about developing systems and methods to enable people and organisations to operate more effectively and efficiently together, irrespective of the nature of the project or the method of procurement used and it is intended to overcome old confrontational ways of working.

Strategic and Project Specific Partnering Agreements will be considered by Ardenglen where added value can be clearly demonstrated, or where entering

into a partnering arrangement is likely to lead to additional business opportunities for Ardenglen which would not otherwise be available.

As with Central Purchasing arrangements, it will be incumbent on Ardenglen to satisfy itself that all EU and Scottish procurement legislation is complied with prior to entering into any contract through this route.

14. ROLES AND RESPONSIBILITIES

Implementation of this strategy requires clear functional responsibility to be assigned for procurement at both Board and staff level. An outline of the responsibilities and delegation is shown below:

Board	Adopting a Procurement Strategy ensuring it supports the
Members	achievement of Ardenglen's Aims and objectives
	Overseeing procurement and contract management to
	ensure they are operating effectively.
	 Making decisions in relation to value for money, risk
	management, and major contracts.
	 Ensuring that key policies and strategies are being
	considered during the procurement process;
	 Scrutiny through the Audit and Risk Committee.
	Challenging the progress of major procurement projects.
	 Scrutinising strategic procurement contracts and reviewing
	their impact upon the community and staff.
Chief	 Capacity building to ensure that organisational arrangements
Executive	are in place to deliver the Procurement Strategy effectively.
LXCCULIVO	 Making sure that those involved with procurement have the
	right skills in place to be able to deliver it effectively.
	Maintaining an overview of corporate arrangements for proguration and ensuring they are operating accommissibly.
	procurement and ensuring they are operating economically, efficiently and effectively.
Senior	Ensure value for money from procurement is achieved. Taking reasonability for procurement is their continue.
	Taking responsibility for procurement in their services, Taking responsibility for procurement in their services,
Managers	following the guidelines in this Strategy and the Procurement
	Manual.
	Ensuring that relevant staff in their area have the right level of ability and office the property and the staff in their area have the right level
	of skills to deliver effective procurement.
	Monitoring of all procurement activity in their services.
	Project management and making sure an appropriate project
	plan is in place and resourced.
Budget	Following procurement guidelines relevant to the level of risk
Holders	associated to the goods, works, and services being
	purchased.
	Conducting relationships with suppliers and partners in an
	appropriate manner to promote Ardenglen in a positive
	manner.

15. TRAINING

Appropriate training will be provided to members of the Management Committee and Staff Members to ensure that they have the necessary information, skills and confidence to make informed choices and contribute effectively.

16. EQUALITIES AND DIVERSITY

This policy will be implemented in line with our Equality and Diversity Policy and is subject to an Equality Impact Assessment to assess the likely or actual effects of the policy to our customers in respect of their disability, age, gender, race, religion/belief, sexual orientation or gender identity to ensure equal and fair access for all.

17. MONITORING AND REPORTING

The Association will use appeals, complaints, comments or suggestions from users of this policy to monitor its effectiveness. These will also be used to prompt a review of the policy where necessary.

18. REVIEW

This Strategy will be approved by the Management Committee. It will be reviewed every three years unless amendment is prompted by a change in legislation, or monitoring and reporting reveals that a change in Strategy is required sooner.

19. DISTRIBUTION

This Strategy will be made available to every employee and committee member and will be made freely available to any tenant or interested party.

--- END OF POLICY ---

APPENDIX A - PROCUREMENT THRESHOLDS

EU Regulated Contract Thresholds:

Supplies	£164,176	€209,000
Services	£164,176	€209,000
Works	£4,104,394	€5,225,000

N.B All figures are current as at 1st January 2016 and are exclusive of VAT.

Lower Value Regulated Contract Thresholds:

Supplies	£50,000
Services	£50,000
Works	£2,000,000

N.B All figures are current as at 1st January 2016 and are exclusive of VAT.

APPENDIX B: ESTIMATED PROCUREMENT SCHEDULE

Item	Description	Definition	Estimated Annual Budget	Estimated 3 Year Budget	Procurement Route	DPO	DPA
Building	Cathkin Braes Phase 7	Works		3,500,000	Route 2	CEO	Board
Maintenance	Routine Repairs	Works	250,000	750,000	Route 2	НоН	Board
	Void Repairs	Works	150,000	450,000	Route 2	HoH	Board
	Gas Repairs	Works	83,000	249,000	Route 2	HoH	Board
Cyclical	Close Cleaning	Service	63,000	189,000	Route 2	НоН	Board
	Close Lighting	Service	30,000	90,000	Route 2	HoH	Board
	Gas Maintenance	Service	45,000	135,000	Route 2	HoH	Board
	Gutters/Roof Inspection	Service	25,000	75,000	Route 2	HoH	Board
	Landscape Maintenance	Service	130,000	390,000	Route 2	HoH	Board
	Painterwork	Service	90,000	270,000	Route 2	HoH	Board
	QS Fees	Service	20,000	60,000	Route 2	НоН	Board
Major	Major Repairs	Works	Various	Under 15k	Route 1	НоН	CEO
	(As per Asset Plan)	Various		15k – 50k	Route 2	HoH	Board
				50K - OJEU	Route 2	HoH	Board
				Above OJEU	Route 3	HoH	Board
Survey	3 Yearly Tenant						
•	Satisfaction Survey	Service		7,000	Route 1	НоН	CEO
Insurance	Block Policy	Service	50,000	150,000	Route 2	FBSM	Board
	Office Policy	Service	15,000	45,000	Route 2	FBSM	Board
Banking	Charges	Service	11,000	33,000	Route 1	FBSM	CEO
Valuation	3 Year Stock valuation						
	As required by Lenders	Service		5,000	Route 1	FBSM	CEO

IT	IT Support	Service	12,000	36,000	Route 1	FBSO	CEO
	IT Capital Purchases	Supplies	5,000	15,000	Route 1	FBSO	CEO
IT	SDM	Service	16,000	48,000	Route 1	НоН	Board
Software	Sage	Service	1,000	3,000	Route 1	FBSM	CEO
	INVU	Service	7,500	22,500	Route 1	FBSM	Board
Legal	Housing	Service	12,000	36,000	Route 1	HoH	Board
	General	Service	4,000	12,000	Route 1	FBSM	CEO
Audit	External	Service	10,000	30,000	Route 1	FBSM	Board
	Internal	Service	4,500	13,500	Route 1	FBSM	CEO
Office	Office Cleaning	Service	10,500	31,500	Route 1	FBSO	Board
Overheads	Computer Cleaning	Service	500	1,500	No Formal Route Seek VfM	FBSO	SFBSO
	Copiers – Service	Service	3,600	10,800	Route 1	FBSO	SFBSO
	Copiers – Capital	Supplies		11,000	Route 1	FBSO	SFBSO
	Mobile Phones	Service	4,500	13,500	Route 1	FBSO	SFBSO
	Static Phones System	Service	1,800	5,400	Route 1	FBSO	SFBSO
	Static Phones Charges	Service	4,000	12,000	Route 1	FBSO	SFBSO
	Alarms	Service	2,000	6,000	Route 1	FBSO	SFBSO
	Shredding	Service	1,000	3,000	No Formal Route Seek VfM	FBSO	SFBSO
	Franking	Service	6,000	18,000	Route 1	FBSO	Board
	Staff Uniforms	Supplies	12,000	36,000	Route 1	FBSO	Board
	Texting Service	Service	1,500	4,500	No Formal Route Seek VfM	FBSO	SFBSO
Office	Stationary	Supplies	2,000	6,000	No Formal Route	FBSO	SFBSO
Consumables	Supplies	Supplies	2,000	6,000	Seek VfM No Formal Route Seek VfM	FBSO	SFBSO

Printing	Newsletters, Reports etc	Service	15,000	45,000	Route 1	FBSO	Board